

# Multi-level Governance or Cross-scale Regional Governance?

## Perspectives from the Outside

PANEL 3 – Cross-Border Governance, CESC Ten Years After

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# Section 1

## Politics among Scales

# Scale and Power Geometry

What is important in thinking about the relationship between scale and politics is that the politics of adjustment of interests or execution of power does not always deploy the same scale to the base, and constitutes mutual interaction and deployment between differing scales.

(Yamazaki 2010: 121)

# Two Multi-level Governance Discourses

- Multi-level Governance

as a **political architecture** for territorial politics

→ **Multi-level Governance Structure**

- Multi-level Governance

as an **analytical framework** for political science

→ **Multi-level Governance Model**

# Japanese Perspectives on Scalar Conflict

## Are the political actors embedded in each scale always cooperative or peaceful?

- Osaka Issue



- Okinawa Issue



# Scottish Perspective: Common Fisheries Policy or Regional Fisheries Policy?



# Struggles between Scales Discourses

## Scalar Conflict

Gabriel Popescu, "The conflicting logics of cross-border reterritorialization: Geopolitics of Euroregions in Eastern Europe," *Political Geography* 27, no. 4 (May 2008): 431.

## Politics among Scales

James McCarthy, "Scale, Sovereignty, and Strategy in Environmental Governance," *Antipode* 37, no. 4 (September 2005): 732.



# Section2

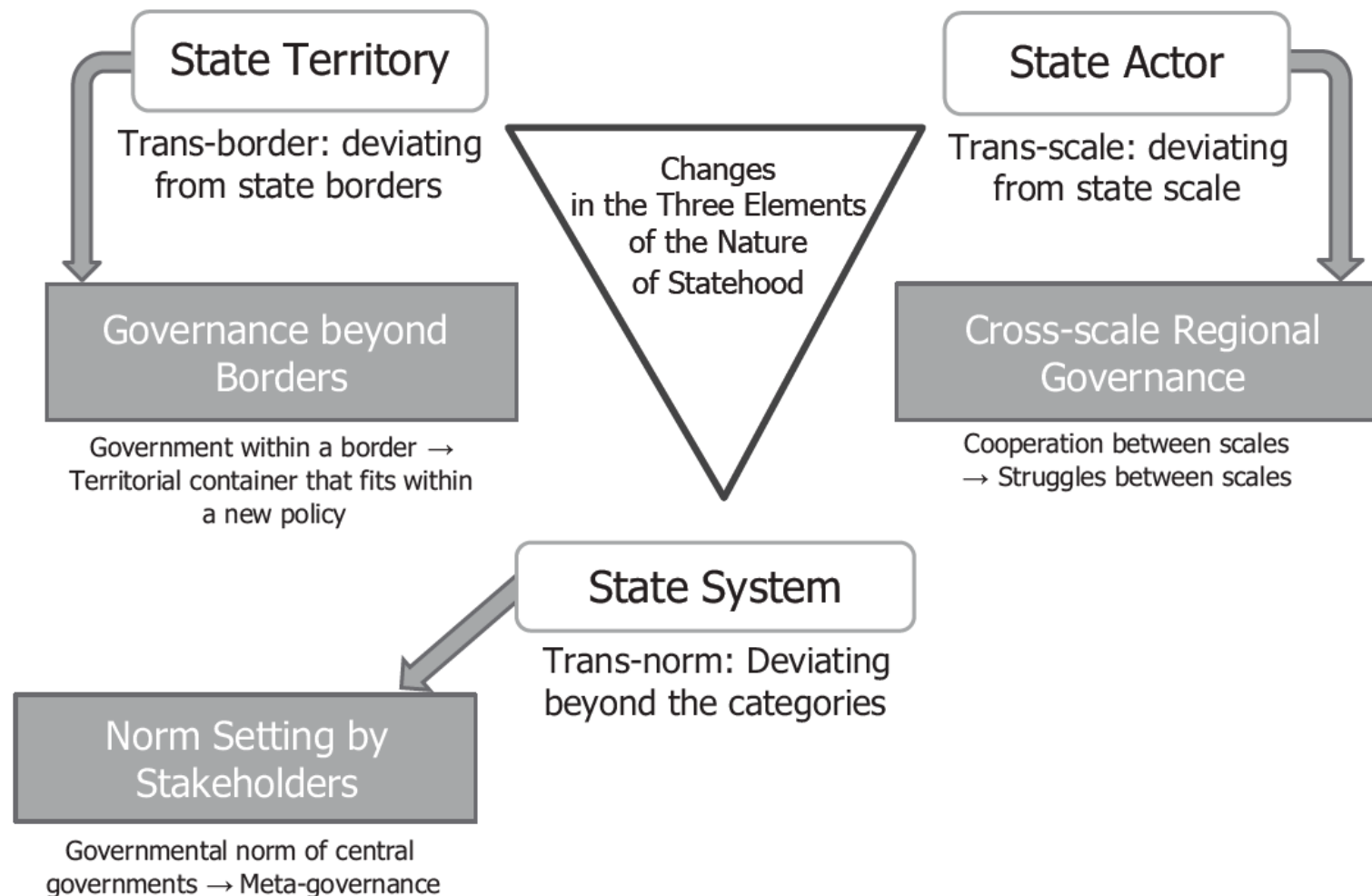
## Cross-scale Regional Governance Model

# Cross-scale Regional Governance Model: Critiques of the Multi-level Governance (MLG) Analytical Model

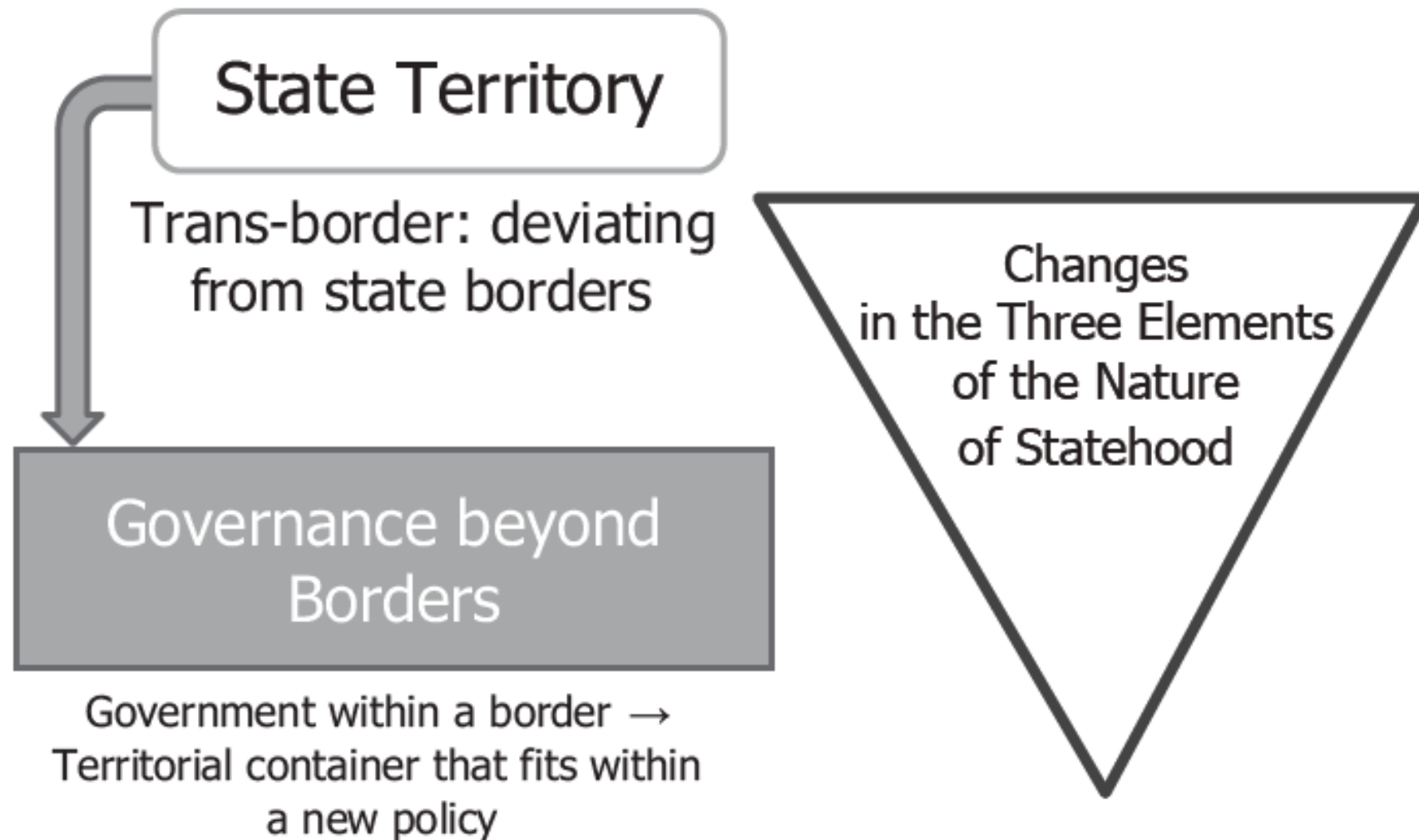
Table 1.1 Comparison of hard and soft spaces

	<i>Hard Spaces</i>	<i>Soft Spaces</i>
Range	Legal jurisdiction and its hierarchy	Zones, such as lifestyle zones natural geographic zones, economic zones, environmental zones, resource distribution zones, and their multiple layers and overlaps
Boundary relationship with adjacent regions	<ul style="list-style-type: none"> <li>• Non-overlapping, exclusive</li> <li>• If overlapping, there are struggles (territorial problems)</li> </ul>	<ul style="list-style-type: none"> <li>• Overlapping also exists</li> <li>• If overlapping, promote territorial cohesion</li> </ul>
Main actors	Territorial governance system actors	Territorial governance system actors, functional actors, issue-specialized actors
Responsibility	<ul style="list-style-type: none"> <li>• Hard jurisdiction and clear jurisdictional division of hierarchical places</li> <li>• Vertical place-sharing</li> </ul>	<ul style="list-style-type: none"> <li>• Application of the responsibility concept itself is impossible</li> <li>• Unclear adjustments by stakeholder conferences</li> <li>• Place-sharing within the same scale</li> </ul>
Adjustment method (resource allocations for example)	MLG	Cross-scale Regional Governance
Institution-making process	Formal	Informal
Governing process	Democratic process based on elections to establish the government	Need for meta-governance
Scale	Institutional	Neo-liberal (Haughton et al. 2013)
Topic	State scaling	Spatial rescaling + State rescaling

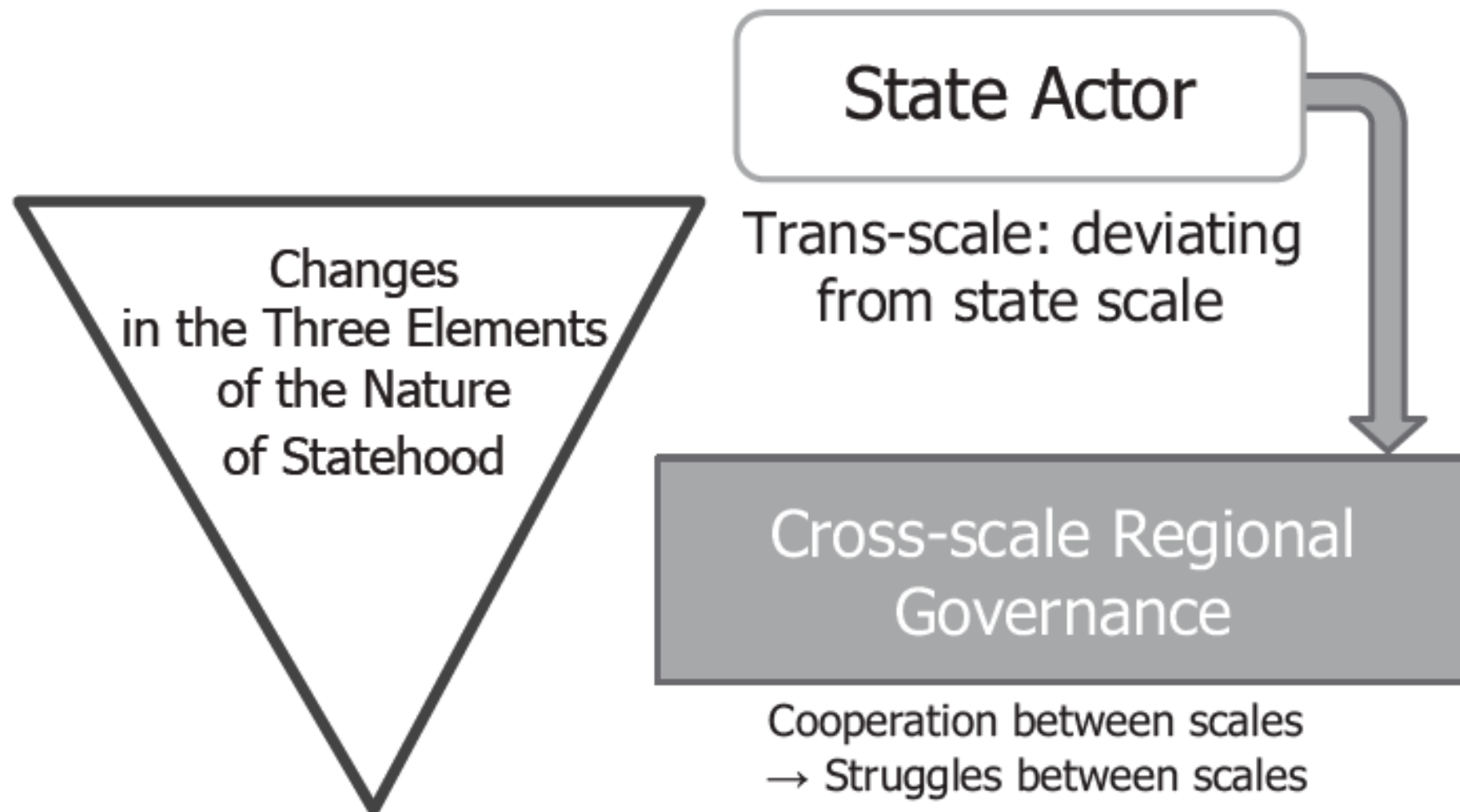
# De-embedding and Changes in the Three Elements of the Nature of Statehood



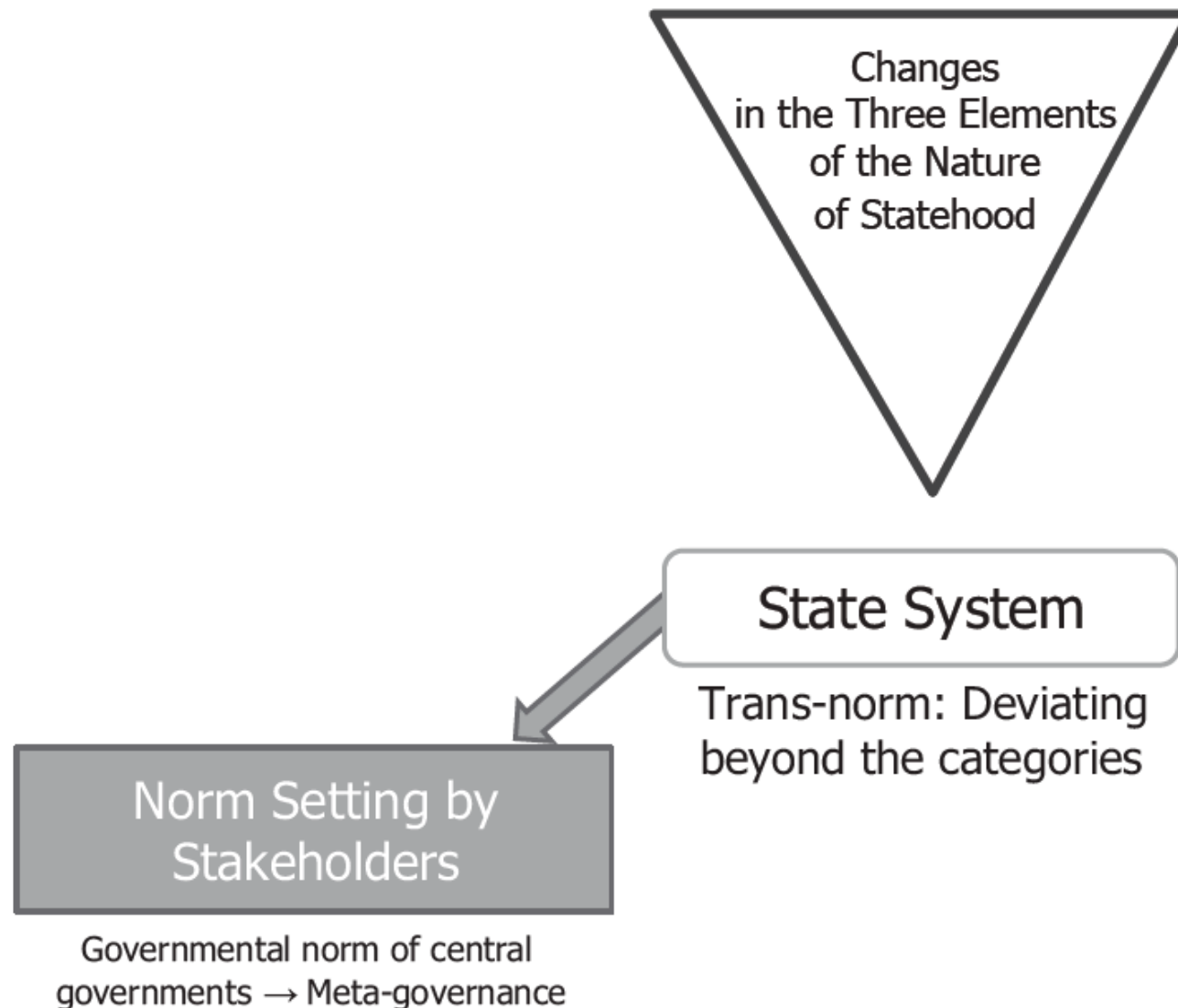
# 1. Deviating from state borders



## 2. Deviating from scale embedding



### 3. Deviating beyond categories



# Future issues and predictions: possibility as a tool for analysis of the cross-scale regional governance model

Table 1.2 State re-scaling through fluidity of soft spaces

<i>Soft Spaces (broad definition)</i>				
Relationship with other scales	Aggregations of hard spaces between states	① ⇒	Soft spaces - formative period (narrow definition)	② ⇒
	Hierarchical		Heterarchical	Hardening of CBR
	Three scales of government space in the same place		Metagovernance space as one more negotiation scale within the same place	While not quite a hierarchy, it is a fixed relationship Three scales of government space + pseudo-government space in the same place
Visible reality	Transition from MLG space to non-MLG space		Discursive Space, Negotiation Space, Meta-Governance Space	Financial Resource Exchange Space, Actual Space
			Stakeholder conference	Four types of EGTC

## Notes

- ① Hollowing out: The role of the state is hollowing out and coming to be shared with other actors.  
 ② Filling in (Jones, Goodwin, Jones, and Pett 2005): New roles are filling in the new scales.

# Conclusion

CESCI's responses to to Changes  
in the Three Elements  
of the Nature of Statehood



# Four Types of Cooperation under the EGTC Scheme

- ① Cross-border development EGTC
- ② Programming EGTC
- ③ Project EGTC
- ④ Network EGTC

CESCI, *Snapshot of EGTC's with Hungarian Participation* (Budapest: CESCO, 2012), 2, [http://cesci-net.eu/tiny\\_mce/uploaded/EGTC-Snapshot\(03\)2012-10-03.pdf](http://cesci-net.eu/tiny_mce/uploaded/EGTC-Snapshot(03)2012-10-03.pdf).

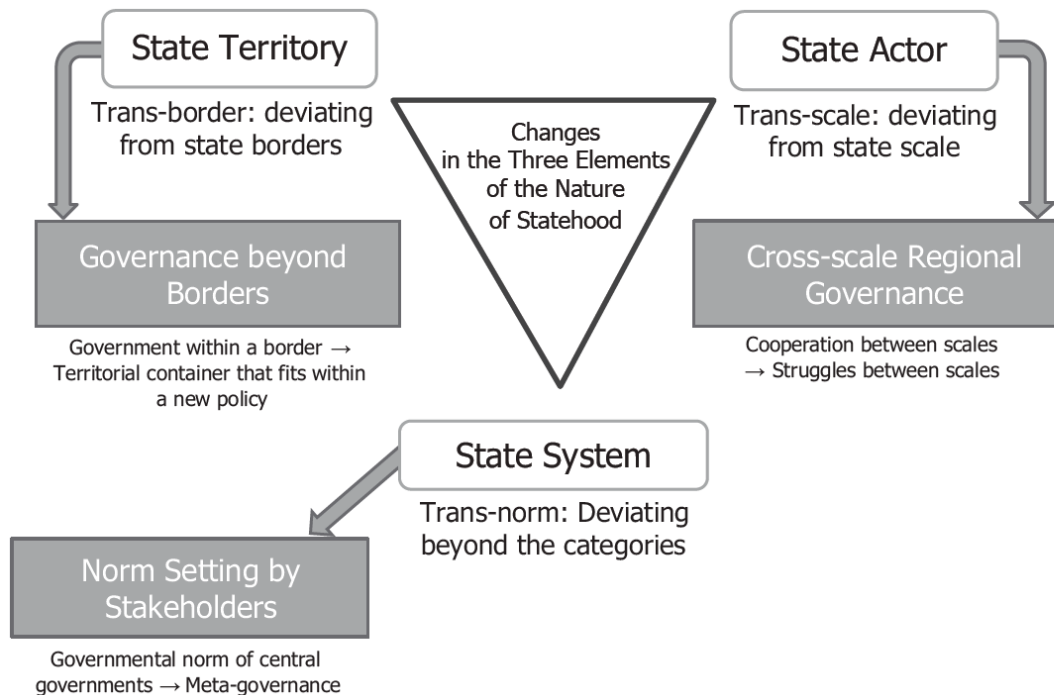
Sara Svensson and Gyula Ocskay eds, *Overview of the EGTCs around Hungary* (Budapest: CESCO, 2016), 4, [http://cesci-net.eu/tiny\\_mce/uploaded/EGTC\\_Overview\\_CESCO\\_.pdf](http://cesci-net.eu/tiny_mce/uploaded/EGTC_Overview_CESCO_.pdf).

Alfonso Alcolea Martinez, "Towards a New Generation of European Groupings of Territorial Cooperation," *ESTIF* 2 (2014): 90-91.

# CESCI's correspondence and handling to de-embedding and Changes in the Three Elements of the Nature of Statehood

## Cross-border Governance

- ① Cross-border development EGTC
- ② Programming EGTC
- ③ Project EGTC



## Cross-scale Regional Governance

- ② Programming EGTC
- ③ Project EGTC
- ④ Network EGTC

## Network Governance

- ② Programming EGTC
- ③ Project EGTC
- ④ Network EGTC

Thank you for your attention.

